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## Recycled Water Policy

### 1. *Preamble*

California is facing an unprecedented water crisis.

The collapse of the Bay-Delta ecosystem, climate change, and continuing population growth have combined with a severe drought on the Colorado River and failing levees in the Delta to create a new reality that challenges California's ability to provide the clean water needed for a healthy environment, a healthy population and a healthy economy, both now and in the future.

These challenges also present an unparalleled opportunity for California to move aggressively towards a sustainable water future. The State Water Resources Control Board (State Water Board) declares that we will achieve our mission to "preserve, enhance and restore the quality of California's water resources to the benefit of present and future generations." To achieve that mission, we support and encourage every region in California to develop a salt/nutrient management plan by 2014 that is sustainable on a long-term basis and that provides California with clean, abundant water. These plans shall be consistent with the Department of Water Resources' Bulletin 160, as appropriate, and shall be locally developed, locally controlled and recognize the variability of California's water supplies and the diversity of its waterways. We strongly encourage local and regional water agencies to move toward clean, abundant, local water for California by emphasizing appropriate water recycling, water conservation, and maintenance of supply infrastructure and the use of stormwater (including dry-weather urban runoff) in these plans; these sources of supply are drought-proof, reliable, and minimize our carbon footprint and can be sustained over the long-term.

We -declare our independence from relying on the vagaries of annual precipitation and move towards sustainable management of surface waters and groundwater, together with enhanced water conservation, water reuse and the use of stormwater. To this end, we adopt the following goals for California:

- Increase the use of recycled water over 2002 levels by at least one million acre-feet per year (afy) by 2020 and by at least two million ~~acre-feet~~afy by 2030.
- Increase the use of stormwater over use in 2007 by at least 500,000 ~~acre-feet~~afy ~~over use in 2007~~ by 2020 and by at least one million ~~acre-feet~~afy by 2030.
- Increase the amount of water conserved in urban and industrial uses by comparison to 2007 by at least 20% percent by 2020.
- Included in these goals is the substitution of as much recycled water for potable water as possible by 2030.

39 | ~~The purpose of this Policy is to focus on increasing~~ the use of recycled water from  
 40 | municipal wastewater sources that meets the definition in Water Code Section 13050(n), in a  
 41 | manner that implements state and federal water quality laws; ~~the~~ The State Water Board expects to  
 42 | develop additional policies to encourage the use of stormwater, encourage water conservation,  
 43 | encourage the conjunctive use of surface and groundwater, and improve the use of local water  
 44 | supplies.

45 |  
 46 | When used in compliance with this Policy, Title 22 and all applicable ~~S~~state and ~~F~~federal water  
 47 | quality laws, the State Water Board finds that recycled water is safe for approved uses, and  
 48 | strongly supports recycled water as a safe alternative to potable water for such approved uses.  
 49 |

## 50 | 2. *Purpose of the Policy*

- 51 | a. The purpose of this Policy is to provide direction to the Regional Water Quality  
 52 | Control Boards (Regional Water Boards), proponents of recycled water projects,  
 53 | and the public regarding the appropriate criteria to be used by the State Water  
 54 | Board and the Regional Water Boards in issuing permits for recycled water  
 55 | projects.
- 56 | b. It is the intent of the State Water Board that all elements of this Policy are to be  
 57 | interpreted in a manner that fully implements state and federal water quality laws  
 58 | and regulations in order to enhance the environment and put the waters of the  
 59 | ~~S~~state to the fullest use of which they are capable.
- 60 | c. This Policy describes permitting criteria that are intended to streamline the  
 61 | permitting of the vast majority of recycled water projects. The intent of this  
 62 | streamlined permit process is to expedite the implementation of recycled water  
 63 | projects in a manner that implements state and federal water quality laws while  
 64 | allowing the Regional Water Boards to focus their limited resources on projects  
 65 | that require substantial regulatory review due to unique site-specific conditions.
- 66 | d. By prescribing permitting criteria that apply to the vast majority of recycled water  
 67 | projects, it is the State Water Board's intent to maximize consistency in the  
 68 | permitting of recycled water projects in California while also reserving to the  
 69 | Regional Water Boards sufficient authority and flexibility to address site-specific  
 70 | conditions.
- 71 | e. The State Water Board will establish additional policies that are intended to assist  
 72 | the State of California in meeting the goals established in the preamble to this  
 73 | Policy for water conservation and the use of stormwater.
- 74 | f. For purposes of this Policy, the term "permit" means an order adopted by a  
 75 | Regional Water Board or the State Water Board prescribing requirements for a  
 76 | recycled water project, including but not limited to water recycling requirements,  
 77 | master reclamation permits, and waste discharge requirements.

78 3. *Benefits of Recycled Water*

79 The State Water Board finds that the use of recycled water in accordance with this  
 80 Policy, that is, which supports the sustainable use of groundwater and/or surface water,  
 81 which is sufficiently treated so as not to adversely impact public health or the  
 82 environment and which ideally substitutes for use of potable water, is presumed to have a  
 83 beneficial impact. Other public agencies are encouraged to use this presumption in  
 84 evaluating the impacts of recycled water projects on the environment as required by the  
 85 California Environmental Quality Act (CEQA).

86 4. *Mandate for the Use of Recycled Water*

87 a. The State Water Board and Regional Water Boards will exercise the authority  
 88 granted to them by the Legislature to the fullest extent possible to encourage the  
 89 use of recycled water, consistent with state and federal water quality laws.

90 (1) The State Water Board hereby establishes a mandate to increase the use of  
 91 recycled water in California by 200,000 afy by 2020 and by an additional  
 92 300,000 afy by 2030. These mandates shall be achieved through the  
 93 cooperation and collaboration of the State Water Board, the Regional  
 94 Water Boards, the environmental community, water purveyors and the  
 95 operators of publicly owned treatment works. The State Water Board will  
 96 evaluate progress toward these mandates biennially and review and revise  
 97 as necessary the implementation provisions of this Policy in 2012 and  
 98 2016.

99 (2) Agencies producing recycled water that is available for reuse and not  
 100 being put to beneficial use shall make that recycled water available to  
 101 water purveyors for reuse on reasonable terms and conditions. Such terms  
 102 and conditions may include payment by the water purveyor of a fair and  
 103 reasonable share of the cost of the recycled water supply and facilities.

104 (3) The State Water Board hereby declares that, pursuant to Water Code  
 105 sections 13550 *et seq.*, it is a waste and unreasonable use of water for  
 106 water agencies not to use recycled water when recycled water of adequate  
 107 quality is available and is not being put to beneficial use, subject to the  
 108 conditions established in sections 13550 *et seq.* The State Water Board  
 109 shall exercise its authority pursuant to Water Code section 275 to the  
 110 fullest extent possible to enforce the mandates of this subparagraph.

111 b. These mandates are contingent on the availability of~~assume that there will be~~  
 112 sufficient capital funding for the construction of recycled water projects from  
 113 private, local, state, and federal sources and assume that the Regional Water  
 114 Boards will effectively implement regulatory streamlining in accordance with this  
 115 Policy.

116 | c. The water industry and the environmental community have agreed, ~~as reflected in~~  
 117 | ~~the letter attached to the Resolution adopting this Policy,~~ jointly to advocate for  
 118 | \$1 billion in state and federal funds over the next ~~5~~five years to fund projects  
 119 | needed to meet the goals and mandates for the use of recycled water established in  
 120 | this Policy.

121 | d. The State Water Board requests the California Department of Public Health  
 122 | (CDPH), the California Public Utilities Commission (CPUC), and the California  
 123 | Department of Water Resources (CDWR) to use their respective authorities to the  
 124 | fullest extent practicable to assist the State Water Board and the Regional Water  
 125 | Boards in increasing the use of recycled water in California.

126 | 5. *Roles of the ~~SWRCB~~State Water Board, Regional Water Boards, CDPH and CDWR*

127 | The State Water Board recognizes that it shares jurisdiction over the use of  
 128 | recycled water with the Regional Water Boards and with CDPH. In addition, the State  
 129 | Water Board recognizes that CDWR and the CPUC have important roles to play in  
 130 | encouraging the use of recycled water. The State Water Board believes that it is  
 131 | important to clarify the respective roles of each of these agencies in connection with  
 132 | recycled water projects, as follows:

133 | a. The State Water Board establishes general policies governing the permitting of  
 134 | recycled water projects consistent with its role of protecting water quality and  
 135 | sustaining water supplies. The State Water Board exercises general oversight  
 136 | over recycled water projects, including review of Regional Water Board  
 137 | permitting practices, and shall lead the effort to meet the recycled water use goals  
 138 | set forth in the Preamble to this Policy. The State Water Board is also charged by  
 139 | statute with developing a general permit for irrigation uses of recycled water.

140 | b. The CDPH is charged with protection of public health and drinking water supplies  
 141 | and with the development of uniform water recycling criteria appropriate to  
 142 | particular uses of water. Regional Water Boards shall appropriately rely on the  
 143 | expertise of CDPH for the establishment of permit conditions needed to protect  
 144 | human health.

145 | c. The Regional Water Boards are charged with protection of surface and  
 146 | groundwater resources and with the issuance of permits that implement CDPH  
 147 | recommendations, this Policy, and applicable law and will, pursuant to paragraph  
 148 | 4 of this Policy, use their authority to the fullest extent possible to encourage the  
 149 | use of recycled water.

150 | d. CDWR is charged with reviewing and, every five years, updating the California  
 151 | Water Plan, including evaluating the quantity of recycled water presently being  
 152 | used and planning for the potential for future uses of recycled water. In  
 153 | undertaking these tasks, CDWR may appropriately rely on urban water  
 154 | management plans and may share the data from those plans with the State Water  
 155 | Board and the Regional Water Boards. CDWR also shares with the State Water

156 Board the authority to allocate and distribute bond funding, which can provide  
157 incentives for the use of recycled water.

158 e. The CPUC is charged with approving rates and terms of service for the use of  
159 recycled water by investor-owned utilities.

160 6. *Salt/Nutrient Management Plans*

161 a. *Introduction.*

162 (1) Some groundwater basins in the State contain salts and nutrients that  
163 exceed or threaten to exceed water quality objectives established in the  
164 applicable Water Quality Control Plans (Basin Plans), and not all Basin  
165 Plans include adequate implementation procedures for achieving or  
166 ensuring compliance with the water quality objectives for salt or nutrients.  
167 These conditions can be caused by natural soils/conditions, discharges of  
168 waste, irrigation using surface water, groundwater or recycled water and  
169 water supply augmentation using surface or recycled water. Regulation of  
170 recycled water alone will not address these conditions.

171 (2) It is the intent of this Policy that salts and nutrients from all sources be  
172 managed on a basin-wide or watershed-wide basis in a manner that  
173 ensures attainment of water quality objectives and protection of beneficial  
174 uses. The State Water Board finds that the appropriate way to address salt  
175 and nutrient issues is through the development of regional or subregional  
176 salt and nutrient management plans rather than through imposing  
177 requirements solely on individual recycled water projects.

178 b. *Adoption of Salt/ Nutrient Management Plans.*

179 (1) Statewide associations of local water and wastewater entities, together  
180 with local salt/nutrient contributing stakeholders strongly support funding  
181 have agreed to fund (see letter dated \_\_\_\_\_ December 19, 2008 attached to  
182 the Resolution adopting this Policy) of locally driven and controlled,  
183 collaborative processes open to all stakeholders that will prepare salt and  
184 nutrient management plans for each basin/-sub-basin in California,  
185 including compliance with CEQA ~~including and~~ participation by Regional  
186 Water Board staff.

187 (a) It is the intent of this Policy for every groundwater basin/sub-basin  
188 in California to have a consistent salt/nutrient management plan.  
189 The degree of specificity within these plans and the length of these  
190 plans will be dependent on a variety of site-specific factors,  
191 including but not limited to size and complexity of a basin, source  
192 water quality, stormwater recharge, hydrogeology, and aquifer  
193 water quality. It is also the intent of the State Water Board that  
194 because stormwater is typically lower in nutrients and salts and can  
195 augment local water supplies, inclusion of a significant stormwater

196 use and recharge component within the salt/nutrient management  
 197 plans is critical to the long-term sustainable use of water in  
 198 California. Inclusion of stormwater recharge is consistent with  
 199 State Water Board Resolution No. 2005-06, which establishes  
 200 sustainability as a core value for State Water Board programs and  
 201 also assists in implementing Resolution No. 2008-30, which  
 202 requires sustainable water resources management and is consistent  
 203 with Objective 3.2 of the State Water Board Strategic Plan Update  
 204 dated September 2, 2008.

205 (b) Salt and nutrient plans shall be tailored to address the water quality  
 206 concerns in each basin-/sub-basin and may include constituents  
 207 other than salt and nutrients that impact water quality in the basin/  
 208 sub-basin-. Such plans shall address and implement provisions, as  
 209 appropriate, for all sources of salt and/or nutrients to groundwater  
 210 basins, including recycled water irrigation projects and  
 211 groundwater recharge reuse projects.

212 (c) Such plans may be developed or funded pursuant to the provisions  
 213 of Water Code sections 10750 *et seq.* or other appropriate  
 214 authority.

215 (d) Salt and nutrient plans shall be completed and proposed to the  
 216 Regional Water Board within five years from the date of this  
 217 Policy unless a Regional Water Board finds that the stakeholders  
 218 are making substantial progress towards completion of a plan. In  
 219 no case shall the period for the completion of a plan exceed seven  
 220 years.

221 (e) The requirements of this paragraph shall not apply to areas that  
 222 have already completed a Regional Water Board approved salt and  
 223 nutrient plan for a basin, sub-basin, or other regional planning area  
 224 that is functionally equivalent to ~~section~~paragraph 6(b)3.

225 (f) The Pplans may, depending upon the local situation, address  
 226 constituents other than salt and nutrients that adversely affect ~~the~~  
 227 groundwater quality.

228 (2) Within one year of the receipt of a proposed salt and nutrient management  
 229 plan, the Regional Water Boards shall consider for adoption revised  
 230 implementation plans, consistent with Water Code section 13242, for  
 231 those groundwater basins within their regions where water quality  
 232 objectives for salts or nutrients are being, or are threatening to be,  
 233 exceeded. The implementation plans shall be based on the salt and nutrient  
 234 plans required by this Policy.

- 235 (3) Each salt and nutrient management plan shall include the following  
236 components:
- 237 (a) A basin-/sub-basin wide monitoring plan that includes an  
238 appropriate network of monitoring locations. The scale of the basin  
239 /-sub-basin monitoring plan is dependent upon the site-specific  
240 conditions and shall be adequate to provide a reasonable, cost-  
241 effective means of determining whether the concentrations of salt,  
242 nutrients, and other constituents of concern as identified in the salt  
243 and nutrient plans are consistent with applicable water quality  
244 objectives. Salts, nutrients, and the constituents identified in  
245 paragraph 6(b)(1)(f) ~~above~~ shall be monitored. The frequency of  
246 monitoring shall be determined in the salt/nutrient management  
247 plan and approved by the Regional Water Board pursuant to  
248 paragraph 6(b)(2) ~~above~~.
- 249 (i) The monitoring plan must be designed to determine water  
250 quality in the basin. The plan must focus on basin water  
251 quality near water supply wells and areas proximate to  
252 large water recycling projects, particularly groundwater  
253 recharge projects. Also, monitoring locations shall, where  
254 appropriate, target groundwater and surface waters where  
255 groundwater has connectivity with adjacent surface waters.
- 256 (ii) The preferred approach to monitoring plan development is  
257 to collect samples from existing wells if feasible as long as  
258 the existing wells are located appropriately to determine  
259 water quality throughout the most critical areas of the  
260 basin.
- 261 (iii) The monitoring plan shall identify those stakeholders  
262 responsible for conducting, compiling, and reporting the  
263 monitoring data. The data shall be reported to the Regional  
264 Water Board at least every three years.
- 265 (b) A provision for annual monitoring of Emerging  
266 Constituents/Constituents of Emerging Concern (e.g., endocrine  
267 disrupters, personal care products or pharmaceuticals) (CECs)  
268 consistent with recommendations by CDPH and ~~considering the~~  
269 ~~recommendations of the expert panel~~ consistent with any actions by  
270 the State Water Board taken pursuant to paragraph 10(b) of this  
271 Policy.
- 272 (c) Water recycling and stormwater recharge/use goals and objectives.

- 273 (d) Salt and nutrient source identification, basin-/sub-basin  
 274 assimilative capacity and loading estimates, together with fate and  
 275 transport of salts and nutrients.
- 276 (e) Implementation measures to manage salt and nutrient loading in  
 277 the basin on a sustainable basis.
- 278 (f) An antidegradation analysis demonstrating that the projects  
 279 included within the plan will, collectively, satisfy the requirements  
 280 of Resolution No. 68-16.
- 281 (4) Nothing in this Policy shall prevent stakeholders from developing a plan  
 282 that is more protective of water quality than applicable standards in the  
 283 Basin Plan. No Regional Water Board, however, shall seek to modify  
 284 Basin Plan objectives without full compliance with the process for such  
 285 modification as established by existing law.

286 7. *Landscape Irrigation Projects*

- 287 a. *Control of incidental runoff.* Incidental runoff is defined as unintended small  
 288 amounts (volume) of runoff from recycled water use areas, such as unintended,  
 289 minimal over-spray from sprinklers that escapes the recycled water use area.  
 290 Water leaving a recycled water use area is not considered incidental if it is part of  
 291 the facility design, if it is due to excessive application, if it is due to intentional  
 292 overflow or application, or if it is due to negligence. Incidental runoff may be  
 293 regulated by waste discharge requirements or, where necessary, waste discharge  
 294 requirements that serve as a National Pollutant Discharge Elimination System  
 295 (NPDES) permit, including municipal separate storm water system permits, but  
 296 regardless of the regulatory instrument, the project shall include, but is not limited  
 297 to, the following practices:
- 298 (1) Implementation of an operations and management plan that may apply to  
 299 multiple sites and provides for detection of leaks, (for example, from  
 300 broken sprinkler heads), and correction either within 72 hours of learning  
 301 of the runoff, or prior to the release of 1,000 gallons, whichever occurs  
 302 first,
- 303 (2) Proper design and aim of sprinkler heads,
- 304 (3) Refraining from application during precipitation events, and
- 305 (4) Management of any ponds such that no discharge occurs unless the  
 306 discharge is a result of a 25-year, 24-hour storm event or greater, and there  
 307 is prior approval for the discharge by the appropriate Regional Water  
 308 Board Executive Officer.

309



- 310           b.    *Streamlined Permitting*
- 311           (1)    The Regional Water Boards shall, absent unusual circumstances (i.e.,  
312           unique, site-specific conditions such as where recycled water is proposed  
313           to be used for irrigation over high transmissivity soils over a shallow (5'  
314           or less) high quality groundwater aquifer), permit recycled water projects  
315           that meet the criteria set forth in this Policy, consistent with the provisions  
316           of this paragraph.
- 317           (2)    If the Regional Water Board determines that unusual circumstances apply,  
318           the Regional Water Board shall make a finding of unusual circumstances  
319           based on substantial evidence in the record, after public notice and  
320           hearing.
- 321           (3)    ~~Projects meeting the criteria set forth below and not eligible for enrollment~~  
322           ~~under requirements established in a general order shall be considered for~~  
323           ~~adoption by the Regional Water Board within 90 days from the date on~~  
324           ~~which an application is deemed complete by the Regional Water Board.~~  
325           Projects meeting the criteria set forth below and eligible for enrollment  
326           under requirements established in a general order shall be enrolled by the  
327           State or Regional Water Board within 60 days from the date on which an  
328           application is deemed complete by the State or Regional Water Board.  
329           For projects that are not enrolled in a general order, the Regional Water  
330           Board shall consider permit adoption within 120 days from the date on  
331           which the application is deemed complete by the Regional Water Board.
- 332           (4)    Landscape irrigation projects that qualify for streamlined permitting shall  
333           not be required to include a project specific receiving water and  
334           groundwater monitoring component unless such project specific  
335           monitoring is required under the adopted salt/nutrient management plan.  
336           During the interim while the salt management plan is under development,  
337           a landscape irrigation project proponent can either perform project specific  
338           monitoring, or actively participate in the development and implementation  
339           of a salt/nutrient management plan, including basin-/sub-basin  
340           monitoring. Permits or requirements for Landscape irrigation projects  
341           shall include, in addition to any other appropriate recycled water effluent  
342           monitoring requirements, recycled water effluent monitoring for CECs -on  
343           an annual basis and priority pollutants on a twice annual basis.
- 344           (5)    It is the intent of the State Water Board that the general permit for  
345           landscape irrigation projects be consistent with the terms of this Policy.

- 346 c. *Criteria for streamlined permitting.* Irrigation projects using recycled water that  
 347 meet the following criteria are eligible for streamlined permitting, and, if  
 348 otherwise in compliance with applicable laws, shall be approved absent  
 349 ~~extraordinary~~ unusual circumstances:
- 350 (1) Compliance with the requirements for recycled water established in Title  
 351 22 of the California Code of Regulations, including the requirements for  
 352 treatment and use area restrictions, together with any other  
 353 recommendations by CDPH.
- 354 (2) Application in amounts and at rates as needed for the landscape (i.e., at  
 355 agronomic rates and not when the soil is saturated). Each irrigation  
 356 project shall be subject to an operations and management plan, that may  
 357 apply to multiple sites, provided to the Regional Water Board that  
 358 specifies the agronomic rate(s) and describes a set of reasonably  
 359 practicable measures to ensure compliance with this requirement, which  
 360 may include the development of water budgets for use areas, site  
 361 supervisor training, periodic inspections, tiered rate structures, the use of  
 362 smart controllers, or other appropriate measures.
- 363 (3) Compliance with any applicable salt and nutrient management plan.
- 364 (4) Appropriate use of fertilizers that takes into account the nutrient levels in  
 365 the recycled water. Recycled water producers shall monitor and  
 366 communicate to the users the nutrient levels in their recycled water.
- 367
- 368 8. *Recycled Water Groundwater Recharge Projects*
- 369 a. The State Water Board acknowledges that all recycled water groundwater recharge  
 370 projects must be reviewed and permitted on a site-specific basis, and so such  
 371 projects will require project-by-project review.
- 372 b. Approved groundwater recharge projects will meet the following criteria:
- 373 (1) Compliance with regulations adopted by CDPH for groundwater recharge  
 374 projects or, in the interim until such regulations are approved, CDPH's  
 375 recommendations for the project (e.g., level of treatment, retention time,  
 376 setback distance, source control, monitoring program, etc.).
- 377 (2) Implementation of a monitoring program for constituents of concern and a  
 378 monitoring program for CECs that is consistent with ~~the most recent~~  
 379 ~~recommendations available from the expert panel created~~ any actions by  
 380 the State Water Board taken pursuant to paragraph 10(b) of this Policy and  
 381 that takes into account site-specific conditions. Groundwater recharge  
 382 projects shall include effluent monitoring for CECs on an annual basis and  
 383 priority pollutants on a twice annual basis in recycled water.

- 384 c. Nothing in this paragraph shall be construed to limit the authority of a Regional  
 385 Water Board to protect designated beneficial uses, *provided* that any proposed  
 386 limitations for the protection of public health may only be imposed following  
 387 regular consultation by the Regional Water Board with CDPH, consistent with  
 388 State Water Board Orders WQ 2005-0007 and 2006-0001.
- 389 d. Nothing in this Policy shall be construed to prevent a Regional Water Board from  
 390 imposing additional requirements for a proposed recharge project that has a  
 391 substantial adverse effect on the fate and transport of a contaminant plume or  
 392 changes the geochemistry of an aquifer thereby causing the dissolution of  
 393 constituents, such as arsenic, from the geologic formation into groundwater.
- 394 e. Projects that utilize surface spreading to recharge groundwater with recycled  
 395 water treated by reverse osmosis ~~for surface spreading~~ shall be permitted by a  
 396 Regional Water Board within one year of receipt of recommendations from  
 397 CDPH. Furthermore, ~~CDPH and the Regional Water Board~~ shall give a high  
 398 priority to ~~will prioritize~~ review and approval of such projects.
- 399 9. *Antidegradation*
- 400 a. The State Water Board adopted Resolution No. 68-16 as a policy statement to  
 401 implement the Legislature's intent that waters of the Sstate shall be regulated to  
 402 achieve the highest water quality consistent with the maximum benefit to the  
 403 people of the Sstate.
- 404 b. Activities involving the disposal of waste that could impact high quality waters  
 405 are required to implement best practicable treatment or control of the discharge  
 406 necessary to ensure that pollution or nuisance will not occur, and the highest  
 407 water quality consistent with the maximum benefit to the people of the Sstate will  
 408 be maintained.
- 409 c. Groundwater recharge with recycled water for later extraction and use in  
 410 accordance with this Policy and state and federal water quality law is to the  
 411 benefit of the people of the state of California. Nonetheless, the State Water  
 412 Board finds that groundwater recharge projects using recycled water have the  
 413 potential to lower water quality within a basin. The proponent of a groundwater  
 414 recharge project must demonstrate compliance with Resolution No. 68-16. Until  
 415 such time as a salt/nutrient management plan is in effect, such compliance may be  
 416 demonstrated as follows:

- 417 (1) A project that utilizes less than 10 ~~%~~percent of the available assimilative  
418 capacity in a basin/~~sub-basin~~ (or multiple projects utilizing less than 20%  
419 percent of the available assimilative capacity in a basin/~~sub-basin~~) need  
420 only conduct an antidegradation analysis verifying the use of the  
421 assimilative capacity. For those basins/~~sub-basins~~ where the Regional  
422 Water Boards have not determined the baseline assimilative capacity, the  
423 baseline assimilative capacity shall be calculated by the initial project  
424 proponent, with review and approval by the Regional Water Board, until  
425 such time as the salt/~~nutrient~~ plan is approved by the Regional Water  
426 Board and is in effect. For compliance with this subparagraph, the  
427 available assimilative capacity shall be calculated by comparing the  
428 mineral water quality objective with the average concentration of the basin  
429 /~~sub-basin~~, either over the most recent five years of data available or  
430 using a data set approved by the Regional Water Board Executive Officer.  
431 In determining whether the available assimilative capacity will be  
432 exceeded by the project or projects, the Regional Water Board shall  
433 calculate the impacts of the project or projects either over a ten year time  
434 frame or using a data set approved by the Regional Water Board Executive  
435 Officer.
- 436 (2) In the event a project or multiple projects utilize more than the fraction of  
437 the assimilative capacity designated in subparagraph (1), then a Regional  
438 Water Board-deemed acceptable antidegradation analysis shall be  
439 performed to comply with Resolution No. 68-16. The project proponent  
440 shall provide sufficient information for the Regional Water Board to make  
441 this determination. An example of an approved method is the method  
442 used by the State Water Board in connection with Resolution No. 2004-  
443 0060 and the Regional Water Board in connection with Resolution No.  
444 R8-2004-0001. An integrated approach (using surface water,  
445 groundwater, recycled water, stormwater, pollution prevention, water  
446 conservation, etc.) to the implementation of Resolution No. 68-16 is  
447 encouraged.
- 448 d. Landscape irrigation with recycled water in accordance with this Policy is to the  
449 benefit of the people of the Sstate of California. Nonetheless, the State Water  
450 Board finds that the use of water for irrigation may, regardless of its source,  
451 collectively affect groundwater quality over time. The State Water Board intends  
452 to address these impacts in part through the development of salt/nutrient  
453 management plans described in paragraph 6 ~~above~~.
- 454 (1) A project that meets the criteria for a streamlined irrigation permit and is  
455 within a basin where a salt/nutrient management plan satisfying the  
456 provisions of paragraph 6(b) ~~above~~ is in place may be approved without  
457 further antidegradation analysis, provided that the project is consistent  
458 with that plan.

459 (2) A project that meets the criteria for a streamlined irrigation permit and is  
 460 within a basin where a salt/nutrient management satisfying the provisions  
 461 of paragraph 6(b) ~~above~~ is being prepared may be approved by the  
 462 Regional Water Board by demonstrating through a salt-/nutrient mass  
 463 balance or similar analysis that the project uses less than 10% percent of  
 464 the available assimilative capacity as estimated by the project proponent in  
 465 a basin-/sub-basin (or multiple projects using less than 20% percent of the  
 466 available assimilative capacity as estimated by the project proponent in a  
 467 groundwater basin).

468 10. *Emerging Constituents/Chemicals of Emerging Concern*

469 a. *General Provisions*

470 (1) Regulatory requirements for recycled water shall be based on the best  
 471 available peer-reviewed science. In addition, all uses of recycled water  
 472 must meet conditions set by CDPH.

473 (2) Knowledge of risks will change over time and recycled water projects  
 474 must meet applicable criteria. However, when standards change, projects  
 475 should be allowed time to comply through a compliance schedule.

476 (3) The state of knowledge regarding CECs is incomplete. There needs to be  
 477 additional research and development of analytical methods and surrogates  
 478 to determine potential environmental and public health impacts. Agencies  
 479 should minimize the likelihood of CECs impacting human health and the  
 480 environment by means of source control and/or pollution prevention  
 481 programs.

482 (4) Regulating most CECs will require significant work to develop test  
 483 methods and more specific determinations as to how and at what level  
 484 CECs impact public health or our environment.

485 b. *Research Program.* The State Water Board, in consultation with CDPH and  
 486 within 90 days of the adoption of this Policy, shall convene a “blue-ribbon”  
 487 advisory panel to guide future actions relating to constituents of emerging  
 488 concern.

489 (1) The panel shall be actively managed by the State Water Board and shall be  
 490 composed of at least the following: one human health toxicologist, one  
 491 environmental toxicologist, one epidemiologist, one biochemist, one civil  
 492 engineer familiar with the design and construction of recycled water  
 493 treatment facilities, and one chemist familiar with the design and operation  
 494 of advanced laboratory methods for the detection of emerging  
 495 constituents. Each of these panelists shall have extensive experience as a  
 496 principal investigator in their respective areas of expertise.

497 (2) The panel shall review the scientific literature and, within one year from  
 498 its appointment, shall submit a report to the State Water Board and CDPH  
 499 describing the current state of scientific knowledge regarding the risks of  
 500 emerging constituents to public health and the environment. Within six  
 501 months of receipt of the panel's report the State Water Board, in  
 502 coordination with CDPH, shall hold a public hearing to consider  
 503 recommendations from staff and shall endorse the recommendations, as  
 504 appropriate, after making any necessary modifications. The panel or a  
 505 similarly constituted panel shall update this report every five years.

506 (3) Each report shall recommend actions that the State of California should  
 507 take to improve our understanding of emerging constituents and, as may  
 508 be appropriate, to protect public health and the environment.

509 (4) The panel report shall answer the following questions: What are the  
 510 appropriate constituents to be monitored in recycled water, including  
 511 analytical methods and method detection limits? What is the known  
 512 toxicological information for the above constituents? Would the above  
 513 lists change based on level of treatment and use? If so, how? What are  
 514 possible indicators that represent a suite of CECs? What levels of CECs  
 515 should trigger enhanced monitoring of CECs in recycled water,  
 516 groundwater and/or surface waters?

517 c. *Permit Provisions.* Permits for recycled water projects shall be consistent both  
 518 with any CDPH recommendations to protect public health and with any actions  
 519 by the State Water Board taken pursuant to ~~section~~paragraph 10(b)(2).

## 520 11. *Incentives for the Use of Recycled Water*

### 521 a. *Funding*

522 The State Water Board will request CDWR to provide funding (\$20M) for the  
 523 development of salt and nutrient management plans during the next three years (i.e.,  
 524 before FY 2010/2011). The State Water Board will also request CDWR to provide  
 525 priority funding for projects that have major recycling components; particularly those that  
 526 decrease demand on potable water supplies. The State Water Board will also request  
 527 priority funding for stormwater recharge projects that augment local water supplies. The  
 528 State Water Board shall promote the use of the State Revolving Fund (SRF) for water  
 529 purveyor, stormwater agencies, and water recyclers to use for water reuse and stormwater  
 530 use and recharge projects.

### 531 b. *Stormwater*

532 The State Water Board strongly encourages all water purveyors to provide  
 533 financial incentives for water recycling and stormwater recharge and reuse projects. The  
 534 State Water Board also encourages the Regional Water Boards to require less stringent  
 535 monitoring and regulatory requirements for stormwater treatment and use projects than  
 536 for projects involving untreated stormwater discharges.

537 c. TMDLs

538 | Water recycling reduces mass loadings from municipal wastewater  
539 | sources POTWs to impaired waters. As such, waste, load allocations shall be assigned as  
540 | appropriate by the Regional Water Boards in a manner that provides an incentive for  
541 | greater water recycling.

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